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The Challenge of Bicycle Law Enforcement [F.S. 316.2065]

Operating in traffic is a cooperative activity, governed by laws. Traffic laws incorporate practices found, through experience, to facilitate safe and efficient travel. Since not everyone has enough experience to appreciate the rationale of the laws, seasoned and informed enforcement is necessary to help instill safe habits. Officers exercise discretion in enforcement actions; an effective officer is prepared to explain the principles involved when a cyclist or motorist uses poor judgment.

Key traffic principles for cyclists include:

- **Cyclists on roadways fare best when they act and are treated as drivers of vehicles.**
  Riding as a driver makes a cyclist visible and predictable. Nationally, only about 30 percent of bicycle injuries treated in emergency rooms involve collisions with motor vehicles and fewer than one in 700 bicycle injuries is fatal. Crashes in traffic are caused by avoidable errors. In 70 percent of police-reported bicycle-motor vehicle crashes, the cyclists involved had violated traffic laws; in about 45 percent, motorists had violated the laws. Cyclists who understand how the traffic laws support cyclist safety are more likely to follow the laws.

- **A cyclist is safer riding with traffic than facing it.**
  A cyclist who rides facing oncoming traffic increases his risk of being hit by a motorist by two to four times. Drivers entering and exiting the roadway at side streets and driveways do not expect bicycle traffic to approach from this direction.
- **Lamps must be used on a bicycle after sunset to alert other drivers.** A rear reflector may not be recognized as attached to a moving vehicle, and frontward illumination is needed to alert drivers not approaching from the rear. Nighttime collisions are much more likely to result in incapacitating injury or death. About 60 percent of fatal bicycle crashes in Florida occur during non-daylight hours. (Moderately priced bicycle lamps that run many hours on small rechargeable batteries are now available.) Though allowed by law, flashing white lights on the front are not as detectable as a steady white light.

- **A cyclist traveling more slowly than other traffic should ride in the rightmost through lane, except to pass, to make a left turn, or when necessary to avoid hazards. When a lane is too narrow to share, the cyclist may control the entire lane.** A cyclist should ride in the rightmost through lane to make it easier for faster vehicles to pass, and should follow a predictable line. Swerving left to avoid a parked car, broken pavement edge, a drain cover, pooled water, gutter debris, etc., may surprise an overtaking motorist. A cyclist who stays very far right within the travel lane is less visible to drivers emerging from driveways and side streets and to oncoming drivers making left turns. A cyclist may leave the right-most side of the roadway when (1) moving as fast as other traffic, (2) passing another vehicle, (3) making a left turn, (4) avoiding roadside hazards, (5) where a lane is too narrow for a bicycle and another vehicle to travel safely side by side. (Moving left in such a lane helps cue an overtaking driver who might otherwise misjudge passing space.) Most travel lanes are too narrow for a cyclist and motorist to safely share side by side. Lanes wide enough to be safely shared are often restriped to include a bicycle lane.
What To Enforce

Note: this document is not intended as a cyclist’s handbook. For this purpose, readers are referred to Florida Bicycling Street Smarts, available from Florida Bicycle Association.

The following statistics* were identified as actual or likely contributing factors in bicycle-motor vehicle crashes.

**Cyclist –**

Failed to yield right of way ........................................... 14.43%
Riding against traffic (head-on) .............................. 6.37%

**Motorist –**

Failure to yield right of way .............................. 24.70%
Careless or Negligent driving .............................. 10.15%

**General Statistics –**

Drivers in fatal bicycle crashes / Florida residents .......... 96%
Bicyclist fatalities / Florida residents ...................... 96%
Drivers moving straight at time of crash .................... 43.50%
Drivers turning right at time of crash ...................... 29.97%
Crashes involving bicyclists during clear weather ......... 81%
Crashes involving bicyclists during day light hours ...... 74.99%
Crashes involving bicyclists at intersections ............. 55.49%

Uniform Traffic Control Law Synopsis

For purposes of reducing high-crash-risk behaviors, the most important sections below are indicated with asterisks (*). Citations are to the Florida Uniform Traffic Control Law (Chapter 316, Florida Statutes).

Legal Status of Cyclist

A bicycle is defined as a vehicle [§316.003(3)] for purposes of the Uniform Traffic Control Law. A bicycle with an electric helper motor that cannot propel it faster than 20 mph on level ground is included in this definition. A person under the age of 16 may not operate or ride upon a motorized bicycle.

A person in control of a vehicle on a street or highway is a driver [§316.003(19)]. As a driver, a cyclist must follow the traffic rules common to all drivers. As the driver of a bicycle, you must also obey rules developed specially for bicycles.

A cyclist has all the rights to the roadway applicable to any driver, except as to the special regulations for bicycles [§316.2065(1)]. A cyclist is not required to have a driver license [§322.01(43)].

- A cyclist riding on a sidewalk or crosswalk has the rights and duties of a pedestrian [§316.2065(10)], as well as certain other duties (see “Laws for sidewalk riders” in another section).

- Infractions of bicycle regulations in §316.2065 and moving and non-moving violations of other sections of Chapter 316 are subject to civil penalties as provided in §318.18. (For an
infraction by a child cyclist, an officer could consider issuing a verbal or written warning.)

- Points are not assigned to the driver license of a person who committed a violation while driving a bicycle. Points apply only to motor vehicle operation [§322.27(3)].

- Local authorities may require bicycle registration or prohibit riding on sidewalks on roads under their jurisdiction, etc. [§316.008(1)(h)].

**Equipment and Passengers**

- Every bicycle must be equipped with a brake or brakes that allow the rider to stop within 25 feet from a speed of 10 mph on dry, level, clean pavement [§316.2065(13)].

- A bicycle may not be used to carry more persons at one time than the number for which it is designed or equipped; an adult bicyclist may carry a child in a backpack or sling, child seat or trailer designed to carry children [§316.2065(3)].

*Lighting Equipment* [§§316.2065(7)]

A bicycle in use between sunset and sunrise shall be equipped with a lamp on the front exhibiting a white light visible from 500 feet to the front and a lamp and reflector on the rear each exhibiting a red light visible from a distance of 600 feet to the rear. A bicycle or its rider may be equipped with lights or reflectors in addition to those required. *The risk of fatal or incapacitating injury increases sharply at night. Moderately priced bike lights cost far less than a trip to the emergency room and bicycle replacement or repair.*
**Bicycle Helmet** [§316.2065(3)(D)]

A bicycle rider or passenger under 16 years of age must wear a bicycle helmet that:

- is properly fitted;
- is fastened securely;
- meets federal safety standard for bicycle helmets.

The federal safety standard for bicycle helmets is adopted by the Consumer Product Safety Commission. It comprises a standard for helmets for riders age five and older and another for riders age one and older.

Bicycle helmets, properly fitted and secured, have been found effective at reducing the incidence and severity of head, brain and upper facial injury. (Head injuries account for about one third of the hospital emergency room visits of injured cyclists.)

Use of helmets by adult role models promotes use among youth. The lack of a bicycle helmet does not indicate carelessness or fault on the part of a cyclist.

**Headset Not To Be Worn** [§316.304]

A cyclist may not wear a headset, headphone, or other listening device, other than a hearing aid, while riding.

(Loud headphones can damage hearing and shut out the outside world. However, no cyclist should depend on hearing before turning or changing lane position.)
Laws for All Drivers (motorists & cyclists)

Impartial enforcement of traffic law on all roadway users improves the climate for bicycle enforcement.

*Driving on Right Side of Roadway [§316.081]*

Upon all two-way roadways of sufficient width, a vehicle must be driven on the right half of the roadway. Exceptions include (a) when overtaking and passing another vehicle under the rules governing such movement (see Overtaking and Passing a Vehicle, below) and (b) when an obstruction exists making it necessary to drive to the left of the center of the highway. However, any person so doing shall yield the right-of-way to all vehicles traveling in the proper direction within such distance as to constitute an immediate hazard.

A **cyclist driving against the direction of traffic on the roadway should be warned or cited. This is a major contributing factor in bicycle-motor vehicle crashes; motorists entering and leaving the roadway at intersections and driveways do not expect traffic to approach from the wrong direction.** (For riding on paved shoulders, see “Position on roadway” under “Laws for bicycle drivers” below.)

*Obedience to Traffic Control Devices [§316.074]*

A driver shall obey all applicable traffic control devices (signs, markings, and traffic signals).
*Entering Stop or Yield Intersections
[§§316.123 & 316.130(7)]

In the U.S., the STOP sign has been the sign most commonly used to control priority at intersections and public driveways; YIELD signs may also be used for this purpose.

A driver who approaches a STOP or YIELD sign must, before proceeding into the intersection, (1) stop at a marked stop line, if present, and otherwise before the crosswalk (at a STOP sign) (2) yield to a pedestrian crossing in the crosswalk (whether marked or unmarked) and (3) yield to drivers in the crossing road. The legal difference is that, at a YIELD sign, the driver is required to slow to a speed reasonable for the existing conditions but need stop only if necessary to yield or otherwise necessary for safety.

Proper yielding prevents crashes; stopping and proceeding without yielding does not. A study by the Insurance Institute for Highway Safety found that 70 percent of crashes that occurred at one- and two-way stop signs involved stop sign violations, but in two thirds of these cases, the driver did stop; the crash occurred when the driver then proceeded without yielding.

Sight distance triangles at some intersections where stop signs have been installed are sufficient that a driver who slows on such an approach can complete a scan (left and right) for potentially conflicting traffic and still have time to yield, if necessary. Nevertheless, the law requires a driver to stop at a stop sign, even when it can be seen without making a full stop that no potentially conflicting traffic is approaching. Enforcement should prioritize motorists and cyclists who fail to prepare to yield at stop or yield intersections. Enforcement of the “full stop” requirement at a stop sign should be applied evenhandedly to motorists and cyclists, or it will not be perceived as impartial.
**Traffic Control Devices** [§316.075]

Vehicular traffic must comply with indications of traffic signals.

An electrical circuit with loops embedded in the pavement is commonly used to detect vehicles waiting for a green light at a signalized intersection. These loops are essentially metal detectors. Many bicyclists are unaware of this system or do not understand how it works. The most sensitive position for a two-wheeled vehicle is (usually) directly over a pavement cut, but if the detector’s sensitivity is set too low, a bicycle or motorcycle may not be detected; the signal will stay red until a car stops over the loop. An unresponsive loop should be reported to the local traffic engineering office.

**Intersection Where Traffic Lights Are Inoperative** [§316.1235]

The driver of a vehicle approaching an inoperative traffic light [signal] shall stop as for a stop intersection [stop sign].

**Yielding On Entry To Roadway** [§316.125(2)]

The driver of a vehicle emerging from an alley, building, private road or driveway shall stop the vehicle immediately prior to driving onto a sidewalk crossing, and shall yield to all vehicles and pedestrians which are so close thereto as to constitute an immediate hazard. Failure to observe this rule is a typical factor in crashes involving sidewalk cyclists.

**Overtaking and Passing a Vehicle** [§316.083, 316.085]

The driver of a vehicle overtaking another vehicle proceeding in the same direction shall pass to the left thereof at a safe distance and shall not again drive to the right side of the roadway until safely clear of the overtaken vehicle. The driver of a vehicle overtaking
a bicycle or other non-motorized vehicle must pass the bicycle or other non-motorized vehicle at a safe distance of not less than 3 feet between the vehicle and the bicycle or other non-motorized vehicle. See the exception discussed below in “When overtaking on the right is permitted.” To pass a cyclist with safe clearance, it may be necessary for a motorist to enter (at least partially) the next lane, when and where it is safe to do so.

No vehicle shall be driven to the left side of the center of the roadway in overtaking and passing another vehicle proceeding in the same direction unless the left side is clearly visible and free of oncoming traffic for a sufficient distance ahead to permit passing to be made without interfering with the operation of any vehicle approaching from the opposite direction. In every event, an over-taking vehicle must return to an authorized lane of travel as soon as practicable and, in the event the passing movement involves the use of a lane authorized for vehicles approaching from the opposite direction, before coming within 200 feet of any approaching vehicle [§316.085].

The prohibition of passing in a no-passing zone does not apply when an obstruction exists making it necessary to drive to the left of the center of the highway [§316.0875(3)]. When a cyclist is traveling so slowly as to constitute an “obstruction,” a motorist may cross the center line in a no-passing zone to pass the cyclist if the way is clear to do so, i.e., when it can be seen that any oncoming traffic is far enough ahead that the motorist could finish passing before coming within 200 feet of an oncoming vehicle.

About one percent of bicycle-motor vehicle crashes involve motorists who misjudge the width or length necessary to pass a cyclist. Close passing causes some cyclists to “hug the curb,” or ride on the sidewalk, where crash risk actually increases.
When Overtaking on the Right is Permitted [§316.084]

(1) The driver of a vehicle may overtake and pass on the right of another vehicle only on the following conditions: (a) when the vehicle overtaken is making or about to make a left turn; (b) upon a street or highway with unobstructed pavement not occupied by parked vehicles of sufficient width for two or more lines of moving traffic each direction; (c) upon a one-way street, or upon any roadway on which traffic is restricted to one direction of movement, where the roadway is free from obstructions and of sufficient width for two or more lines of moving vehicles. (2) The driver of a vehicle may overtake and pass another vehicle on the right only under conditions permitting such movement in safety. In no event shall such movement be made by driving off the pavement or main-traveled portion of the roadway.

A cyclist traveling on a roadway in a bicycle lane, or in a lane wide enough for motor vehicles and bicycles safely to share (see “Roadway position”) may pass motor vehicles on the right, because there is sufficient width in this case for two lines of moving traffic — motor vehicle traffic and bicycle traffic. However, the cyclist should proceed with care — “only under conditions permitting such movement in safety.” Cars or trucks may turn at driveways, or at the next intersection.

*Method of Turning Right at Intersections [§316.151(1)(A)]

Both the approach for a right turn and the turn are to be made as closely as practicable to the right-hand curb or edge of the roadway. For this reason, a driver preparing to turn right should — after yielding to any bicycle driver present — enter or closely
approach a bicycle lane, if one is present. This reduces conflicts with following drivers, makes the driver’s intention more clear than signaling alone, and prevents an overtaking cyclist from trying to pass on the right and possibly colliding. A motorist who makes a sharp right turn immediately after passing a cyclist has turned incorrectly.

*Not To Stand Or Park In A Bicycle Lane
[§316.1945(1)(B)6]
Except when necessary to avoid conflict with other traffic, or in compliance with the direction of a police officer or official traffic control device, no person shall stand or park a vehicle, whether occupied or not, in a bicycle lane, except momentarily to pick up or discharge a passenger or passengers.

*Not To Drive Under The Influence
• It is unlawful to operate any vehicle while under the influence of alcohol or drugs [§316.193].

• The requirement to submit to a breath test [§316.1932] does not apply to a cyclist, since consent is deemed to have been given only by a person with a driver license who is operating a motor vehicle.

• It is unlawful for any person to possess an open container of an alcoholic beverage while operating a vehicle, or while one is a passenger in or ON any vehicle [§316.1936(2)].
Duty to Exercise Due Care

• Every driver of a vehicle shall exercise due care to avoid colliding with any pedestrian or bicyclist and give warning when necessary and exercise proper precaution upon observing any child or any obviously confused or incapacitated person [§316.130(15)].

• Any person operating a vehicle upon the streets or highways within the state shall drive the same in a careful and prudent manner, having regard for the width, grade, curves, corners, traffic, and all other attendant circumstances, so as not to endanger the life, limb, or property of any person [§316.1925].

Appropriate Driving Speed

The fact that the speed of a vehicle is lower than the prescribed limits shall not relieve the driver from the duty to decrease speed when approaching and crossing an intersection, when approaching and going around a curve, when approaching a hill crest, when traveling upon any narrow or winding roadway, or when special hazards exist or may exist with respect to pedestrians or other traffic or by reason of weather or other roadway conditions, and speed shall be reduced as may be necessary to avoid colliding with any person, vehicle, or other conveyance on or entering the street in compliance with legal requirements and the duty of all persons to use due care [§316.185]. Speed shall be controlled as may be necessary to avoid colliding with any person, vehicle, or other conveyance or object on or entering the highway in compliance with legal requirements and the duty of all persons to use due care [§316.183].
Laws for Bicycle Drivers

*Position on Roadway

[§316.2065(5)]

Any person operating a bicycle upon roadway at less than the normal speed of traffic shall ride in the lane marked for bicycle use or, if no lane is marked for bicycle use, as close as practicable to the right-hand curb or edge of the roadway, except under any of the following situations:

- when overtaking and passing another bicycle or vehicle proceeding in the same direction;
- when preparing for a left turn (see “Method of turning at intersections” above);
- when reasonably necessary to avoid any condition or potential conflict, including, but not limited to, a fixed or moving object, parked or moving vehicle, bicycle, pedestrian, animal, surface hazard, turn lane, or substandard-width lane, which makes it unsafe to continue along the right-hand curb or edge or within a bicycle lane. A “substandard-width lane” is a lane that is too narrow for a bicycle and another vehicle to travel safely side by side within the lane.
- A cyclist operating on a one-way street with two or more marked traffic lanes may ride as near the left-hand curb or edge of such roadway as practicable.

A bicycle lane is a lane marked with a stripe and symbols for the preferential use of bicycles on a roadway (motorists may enter or
cross a bicycle lane to turn into or off a roadway at intersections and driveways). The official symbol marking used in Florida to designate a bicycle lane is shown in the figure on page 15 (MUTCD 9C.04, FDOT Design Standards Index 17347, Florida Greenbook).

A cyclist may leave a bicycle lane for any of the purposes listed in the law. Bicycle lanes are typically designed for through travel. (To make a right turn where a right turn lane is provided to the right of a bicycle lane, a cyclist should leave the bicycle lane, since continuing in the bike lane to the intersection and making a sharp right turn could surprise a motorist in the right turn lane.)

Where no bicycle lane is marked, a cyclist going straight through an intersection should not ride in a lane marked exclusively for right turns, i.e., one marked or signed with the word “ONLY” (see “Obedience to traffic control devices” above).

**Roads with curbs:** the gutter is not part of the “roadway,” i.e., not “ordinarily used for vehicular travel” [§316.003(66)]. Cyclists need to keep clear of the gutter area; pavement joints, drain grates or debris can cause steering difficulties or damage. On lower-speed curbed streets, parallel parking of vehicles adjacent to the curb is commonly allowed.

A cyclist riding past a parallel-parked car generally needs to maintain clearance of 4 feet to avoid risk of collision with an opening driver-side door. Doors on some vehicles swing open more than 3 ft.

**Roads with flush shoulders:** where no bicycle lane is marked, a white edge line is typically marked to indicate the edge of the roadway; any pavement to the right of the edge line is shoulder pavement, not a bicycle lane unless it is marked with the bicycle lane symbol.

Since the definition of “roadway” excludes shoulders, cyclists are not required to ride on paved shoulders that are not marked as bicycle
lanes, although they may prefer to do so. A cyclist who rides on a paved shoulder typically needs to maintain 2 feet of clearance from the pavement edge. The cyclist should still travel on the right because (1) this reduces crash risk at intersections and driveways (drivers don’t expect traffic on shoulders to approach from the “wrong” direction) and (2) whenever the cyclist enters the roadway (e.g., to pass a pedestrian or other cyclist, cross an intersection, keep clear of a vehicle approaching to enter the roadway at a driveway, avoid debris or obstructions, etc.), right-side operation becomes mandatory.

**Outside traffic lanes:** as the minimum clearance for passing a bicyclist is 3 feet (see “Overtaking and passing” above) and the total widths of larger motor vehicles (with extending mirrors) and of trailers commonly approach or exceed 8 feet, an outside traffic lane less than 14 feet wide is typically not wide enough to accommodate a cyclist and passing motor traffic within the lane. The Florida Department of Transportation’s Manual of Uniform Minimum Standards for Streets and Highways (chapter 9, www.dot.state.fl.us/rrddesign FloridaGreenbook/FGB.shtm) advises: “Wide outside lanes are through lanes which provide a minimum of 14 feet in width. This width allows most motor vehicles to pass cyclists within the travel lane, which is not possible on more typical 10-ft to 12-ft wide lanes.” Lanes wide enough to share tend to get restriped as a bike lane and a travel lane over time. Most travel lanes are NOT wide enough to share. In some cases, an R4-11 “Bikes May Use Full Lane” sign may be installed to clearly indicate when a lane is too narrow to share.

**Operation on Limited Access Highways** [§316.091(4)]

No person shall operate a bicycle or other human-powered vehicle on the roadway or along the shoulder of a limited access highway, including bridges, unless official signs and a designated, marked bicycle lane are present at the entrance of highway
indicating that such use is permitted pursuant to a pilot program of the Department of Transportation.

A limited access facility is “a street or highway especially designed for through traffic and over, from, or to which owners or occupants of abutting land or other persons have no right or easement, or only a limited right or easement, of access” [§316.003(33)].

**Riding Two Abreast** [§316.2065(6)]

- Cyclists may ride two abreast only within a single lane and when not impeding traffic.

- Cyclists may not ride more than two abreast except on paths or parts of roadways set aside for the exclusive use of bicycles.

In a lane “too narrow for a bicycle and another vehicle to travel safely side by side” (see “Position on roadway” above), passing cyclists “at a safe distance” requires use of the next lane (see “Overtaking and passing a vehicle” above). In this case, cyclists riding two abreast cause no additional impediment to traffic.

**Method of Turning at Intersections** [§316.151]

**Left turn** –

A cyclist intending to make a left turn is entitled to full use of the lane from which a driver may legally make a left turn. Option: instead of making a left turn as a motorist does, a cyclist may proceed through the rightmost portion of the intersection and turn as close to the curb or edge as practicable at the far side. Before proceeding in the new direction of travel, the cyclist must comply with any official traffic control device.
Right turn –
See “Method of turning right at intersections” under “Laws for all drivers.”

Signaling a Turn or Stop [§§316.155(2)(3), 316.157(1)]

A signal of intention to turn must be given during the last 100 feet traveled by a vehicle before turning. If a cyclist needs both hands for control, the signal need not be given continuously. No person may stop or suddenly decrease speed without first giving an appropriate signal to the driver of any vehicle immediately to the rear, when there is an opportunity to give such signal.

A cyclist signals intent to:
• turn left – by extending the left arm and hand horizontally;
• turn right – by extending the right hand and arm horizontally, or by extending the left hand and arm upward;
• stop or decrease speed – by extending the left hand and arm downward.

Laws for Sidewalk Riders: Operating as a Pedestrian

• A cyclist riding on a sidewalk or crosswalk has the rights and duties of a pedestrian [§316.2065(9)] and therefore may ride in either direction. (However, it is safer to ride in the direction of traffic since drivers do not expect cyclists to come from the other direction at driveways and crosswalks.) Equipment and passenger regulations still apply since the cyclist is still a “bicycle rider.” Sidewalks are not designed for bicycle speeds, but bicycles are permitted where not prohibited by local ordinance (use is prohibited downtown in some cities).
• A cyclist riding on a sidewalk or crosswalk shall yield the right-of-way to pedestrians and shall give an audible signal before passing [§316.2065(10)].

• At a signalized intersection, a cyclist approaching on a sidewalk must obey the instructions of any applicable pedestrian control signal. *That is, he may start to cross a roadway in a crosswalk only during a steady Walk phase, if one is displayed. If no pedestrian signal is provided, the cyclist may proceed in accordance with the signal indications for the parallel roadway traffic flow [§316.130].*

• Vehicules may not be propelled by other than human power on sidewalks or bicycle paths [§316.1995], except if municipalities allow golf carts or utility vehicles on sidewalks at least 5ft wide and must yield to pedestrians [§316.2126(1)(e)].

**Bicycle Crash Investigation**

Careful reporting of bicycle crashes can help traffic safety specialists choose effective countermeasures. Some bicycling-related factors are not adequately addressed in the standard crash form. Noting these in the narrative will help provide information to assess what factors did (or did not) contribute to the crash, and assure fair treatment of all parties. Some injuries to bicyclists do not involve motor vehicles but can be serious. Potentially relevant information includes:

**General**

- Position of sun, time of day, glare factor.
- Surface hazards: surface debris, standing water, potholes, pipe lids, railroad tracks, pavement subsidence or cracks, etc. that might have caused the cyclist to swerve.
• View obstructions: trees, bushes, parked cars, utility poles, etc. that might have interfered with the cyclist’s and motorist’s views of each other.

• Site location: was the cyclist in a bike lane? On some curbed roadways, a shoulder strip is separated by an edge line but is not signed or marked as a bike lane. Legally, a bike lane is present only where a strip is designated with bicyclist symbol markings.

The Cyclist

• Lamps and reflectors: If crash occurred after sunset and bicycle headlamp and/or tail lamp were in use, enter the “Lighting” code in the “Safety Equipment” fields of the “Non-Motorist” section (note details in narrative). If lamps were damaged in crash, are the batteries charged? The “Reflective Clothing” code can be used for worn reflective items (ankle straps, backpack, etc.).

• Helmet: Note use in the “Safety Equipment” fields.

• Injured cyclist should save all clothing and equipment damaged in the crash, refrain from repairing or cleaning such items and have injuries properly examined and documented.

The Motorist

• Did the motorist fail to scan for a cyclist approaching from the right on a sidewalk?

• If a motorist alleges he didn’t see a cyclist in daylight where views were unrestricted, the possibility of drug or alcohol use, distractions or fatigue should be considered.
Fatalities and Incapacitating Injuries

- Do not move the bicycle until its location and position has been photographed or otherwise accurately recorded.
- The bicycle should be thoroughly inspected by the investigator.
- The bicycle should be held as evidence and only released when the case is closed.

Mopeds

A moped is “[a]ny vehicle with pedals to permit propulsion by human power, having a seat or saddle for the use of the rider and designed to travel on not more than three wheels, with a motor rated not in excess of 2 brake horsepower and not capable of propelling the vehicle at a speed greater than 30 miles per hour on level ground...” [§316.003(38)].

Mopeds are classified as motor vehicles for purposes of driver license law [§322.01(27)]. A person operating a moped is therefore required to have a driver license [§322.03]. A moped must be registered and have a license plate [§320.0803].

Rules on roadway position are virtually the same as for bicyclists [§316.208(2)]. A moped may not be propelled upon and along a sidewalk while the motor is operating [§316.208(4)].

Motorized Scooters

A motorized scooter is “[a]ny vehicle not having a seat or saddle for the use of the rider, designed to travel on not more than three wheels, and not capable of propelling the vehicle at a speed greater than 30 miles per hour on level ground” [§316.003(42)]. Motorized scooters are classified as motor vehicles under driver license law [§322.01(27)]. A person who operates a motorized scooter is therefore required to have a driver license [§322.03].
When is a Lane Shareable?

Florida’s 3 feet minimum separation rule (see page 11) poses questions for both cyclists and drivers of motor vehicles. Although the law allows cyclists to leave the right-hand side of the lane if the lane is too narrow (see page 16), nothing in the statutes defines how wide such a lane should be.

FDOT’s recommendation is 14 feet, which gives cyclists a maneuverable width and still allows the minimum passing feet separation. Riding too far right in a narrow lane may encourage motorists to squeeze by at an unsafe distance. In a lane too narrow (less than 14 feet) for motorists to pass safely, moving left into the center or left third of the travel lane will clearly indicate to motorists the need to “change lanes” to pass to maintain the required separation.
Correct Position in a Shareable Lane

Bicyclist Operating Space, Including Normal Wobble

4 ft.

3.5 ft.

14 Foot Lane

Correct Position in a Narrow Lane

Motorist Must Make a Conscious Pass by Moving Into the Adjacent Lane

12 Foot Lane
Pedestrians observed walking (or running) along roadways with their backs to traffic should generally be warned. Many pedestrians are not aware of the safety advantage of walking along the left side, so as to face approaching drivers, in places where sidewalks are not provided. Judgment should be used; crossing a roadway so as to walk facing traffic may be risky or impractical under some conditions.

Awareness of, and by, Backing Drivers

Pedestrians hit by backing drivers who failed to detect their presence were most commonly struck in parking lots. Others were stepping into streets behind parked cars, or walking past driveways and alleys. Small children are especially vulnerable in driveways. The FHWA study cited above found that 9 percent of pedestrian-motor vehicle collisions occurred in parking lots. Pedestrians in parking lots should be attentive to any signs of a backing vehicle and walk in front of cars when possible. Backing drivers should look over both shoulders and continue looking while backing.

Warning: Pedestrians Using Wrong Shoulder

Pedestrians observed walking (or running) along roadways with their backs to traffic should generally be warned. Many pedestrians are not aware of the safety advantage of walking along the left side, so as to face approaching drivers, in places where sidewalks are not provided. Judgment should be used; crossing a roadway so as to walk facing traffic may be risky or impractical under some conditions.
practical paths for many pedestrian purposes. However, intersections crosswalks provide the most direct and a median refuge allows a crossing to be made in two stages. or where not require long waits (while one yields to drivers), or where
Enforcement of pedestrian duty to yield at mid-block locations
without crosswalks requires observing a driver taking evasive
driver observing a driver taking evasive
driver taking evasive action (breaking or changing lanes) to avoid the pedestrian.

Enforcing Motorist Duties to Yield
(Where & When Required)

When such individuals are at high risk.

Drivers’ failure to yield is frequently given by pedestrians as
a reason for not using crosswalks. The movement of a queue
of drivers turning right on green, for example, can induce a
pack mentality that leaves less assertive or agile pedestrians
insufficient time to cross. Since locations away from intersections
and major driveways usually have few or no turning vehicles
and major driveways usually have few or no turning vehicles
insufficient time to cross, since locations away from intersections
pack mentality that leaves less assertive or agile pedestrians
...
Priorities for Enforcement and Awareness

The following conditions were identified* as common contributing factors in pedestrian-motor vehicle crashes.

<table>
<thead>
<tr>
<th>Primary Error by Pedestrian</th>
<th>Failure to yield, crossing roadway</th>
<th>19.1%</th>
</tr>
</thead>
<tbody>
<tr>
<td>Dash/Dart out</td>
<td></td>
<td>14.0%</td>
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<tr>
<td>Parking lot</td>
<td></td>
<td>6.7%</td>
</tr>
<tr>
<td>Backing vehicle (failed to detect pedestrian)</td>
<td></td>
<td>8.0%</td>
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<tr>
<td>Primary Error by Driver</td>
<td></td>
<td>15.7%</td>
</tr>
<tr>
<td>Failure to yield, crossing roadway</td>
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</table>

An analysis of these factors indicates that relative frequencies of pedestrian crash types vary to some extent with development character (urban, rural), prevailing speeds, light condition, number of lanes, presence or absence of sidewalks, etc.


The following conditions were identified* as common contributing factors in pedestrian-motor vehicle crashes.
Many pedestrian signal heads now incorporate countdown pedestrian signals. These signals count the seconds remaining in the pedestrian clearance time, as displayed. As explained above, some time may still remain in the countdown interval. At the end of this interval, the signal briefly displays a zero and the steady UPRAISED HAND indication, and the UPRAISED HAND signal is displayed. At the end of this interval, the signal briefly displays the remaining seconds count, and the seconds remaining in the pedestrian clearance time.
With traffic, wait for pedestrians to wait least the far side of the traveled way or to a median of sufficient.

PERSON indication to travel at a speed of 3.5 ft per second to at crosswalk when left the curb or shoulder during the WALKING indication is sufficient to allow a pedestrian crossing in the clearance time is sufficient to allow a pedestrian crossing of the pedestrian ("all red") interval. The recommended duration of the pedestrian movement displays a yellow indication), and any red clearance PRAISED HAND is displayed and the traffic signal is followed for the parallel vehicular PRAISED HAND is displayed, the yellow change interval when the steady PRAISED HAND indication is the interval during which a flashing PRAISED HAND indication is comprised of three intervals: the pedestrian clearance interval remains. Per the MUTCD (Section 4E.10), the pedestrian clearance indication is first displayed. However, some crossing time still the far side of the roadway when the steady PRAISED HAND during the WALKING PERSOON indication) may not have reached At some locations a slower walker (who entered the crosswalk as described above:

Pedestrian signal indications apply to pedestrians, not indications.

**indication:** Pedestrian shall not enter the roadway in the
**steady PRAISED HAND (symbolizing DON'T WALK)**

**indication:** Pedestrian signal shall proceed out of the traveled way.

**indication:** Pedestrian signal shall not start to cross the roadway in the
**flashing PRAISED HAND (symbolizing DON'T WALK)**

**indication:** Pedestrian signal shall not start to cross the roadway in the
**flashing PRAISED HAND (symbolizing DON'T WALK)**

**indication:** Pedestrian signal shall not enter the roadway in the
**steady PRAISED HAND (symbolizing DON'T WALK)**

**indication:** Pedestrian shall not enter the roadway in the
**steady PRAISED HAND (symbolizing DON'T WALK)**
Steady yellow indication is first shown. Within the intersection at the time that the WALKING PERSON STEADY (symbolizing WALK) indication:

- **pedestrians:** A pedestrian facing the signal indication is permitted to start to cross the roadway in the direction of the signal indication. Pedestrian shall yield the right-of-way to vehicles lawfully proceeding on the street 

 pedestrain shall yield the right-of-way to vehicles lawfully on the street 

 to cross the roadway in the direction of the signal indication. Pedestrian facing the signal indication is permitted to start crossing.

- **drivers:** For a driver already (still waiting) in the intersection to make a permitted left turn, the duty to yield to lawfully crossing pedestrians (described for the green indication) still applies. For a driver already (still waiting) in the intersection to make a permitted left turn, the duty to yield to lawfully crossing pedestrians (described for the green indication) still applies.

**Pedestrian control signals**—For pedestrians the directions of a pedestrian control signal supersede those of the associated traffic signals. Such signals may also be placed at mid-block locations. The meanings of the symbolic signal indications (some older pedestrian signal heads still use word messages) are assumed to be self-evident and are described in law, but are not described in the MUTCD. Some older pedestrian signal heads may also be placed at mid-block locations. The meanings of the symbolic signal indications are assumed to be self-evident and are described in law, but are not described in the MUTCD. Some older pedestrian signal heads still use word messages, and many pedestrian and motorcyclists do not understand the meaning of the flashing UPRaised HAND indication.

**steady WALKING PERSON STEADY (symbolizing WALK) indication:** pedestrians facing the signal indication are permitted to start to cross the roadway in the direction of the signal indication. Pedestrian shall yield the right-of-way to vehicles lawfully on the street.

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pedestrians: A pedestrian facing a green signal, except when the sole green signal is a turn arrow, may proceed across roadway in any marked or unmarked crosswalk, unless directed by a pedestrian control signal.

• drivers: Vehicular traffic facing a circular green signal may cautiously enter the intersection to make the movement indicated by such a signal at such place prohibited either such turn, but shall yields to pedestrians lawfully within the intersection or an adjacent crosswalk.

• Pedestrians: A pedestrian is considered to be lawfully within a crosswalk if he crossed it immediately before him.

Vehicular traffic facing a green arrow signal may cautiously enter the intersection to make the movement indicated by such a signal, but must yield to pedestrians lawfully within a crosswalk.

Under the provisions of this section and current MUTCD standards, a driver facing a green arrow signal display by a properly operating signal, should not encounter a green indication may need to wait for a pedestrian to finish crossing.
Respective rights of way and duties of pedestrians and drivers at signalized locations depend on the signal indications that are illuminated.

**Red indication**

- **Pedestrians**: Unless otherwise directed by a pedestrian control signal, pedestrians facing a steady red signal shall not enter the roadway.
- **Drivers**: Vehicular traffic shall stop before the crosswalk, and shall remain stopped to allow the pedestrian to cross the roadway.

**Green indication**

- **Pedestrians**: Pedestrians facing a steady green signal shall enter the crosswalk at a point determined by their own judgment.
- **Drivers**: Do not obstruct the crosswalk while pedestrians are crossing.

**Amber indication**

- **Pedestrians**: Pedestrians entering a crosswalk at an amber signal must not continue entrance, except where recommended by a pedestrian control device.
- **Drivers**: Shall be prepared to stop and shall stop if necessary before reaching the edge of the crosswalk.

**Other indications**

- **Pedestrians**: Unless otherwise directed by a pedestrian control signal, enter the crosswalk only when it is safe to do so.
- **Drivers**: Shall yield to pedestrians and other traffic proceeding in accordance with signals (such as a parallel crosswalk that the driver must turn across) when it is safe to do so.
Whenever any vehicle is stopped at a crosswalk (marked or unmarked) to permit a pedestrian to cross the roadway, the driver of any other vehicle approaching from the rear shall not overtake and pass such stopped vehicle (without causing a blockage of oblige the driver to wait for a suitable opening. The same spacing unblocke when the presence of circulating traffic in the roundabout is in the crosswalk. The car length spacing leaves the crosswalk line. A driver may pull up directly to the yield line if no pedestrian with the crosswalk marked about one car length before the yield line. A roundabout marked as a loop of yield control and when crossing is authorized by official traffic control devices [§316.130(14)].

Note on roundabouts: A roundabout functions as a loop of yield control where and when crossing is authorized by official traffic control.

A pedestrian shall not cross an intersection diagonally except at the outside edge of any "screen." To reduce this risk, seasonal pedestrians pause traveling at speed. To reduce this risk, seasonal pedestrians pause traveling at speed. To reduce this risk, seasonal pedestrians pause traveling at speed. To reduce this risk, seasonal pedestrians pause traveling at speed.

This is a critical provision for pedestrian safety. Whenever any vehicle is stopped at a crosswalk (marked or unmarked) to permit a pedestrian to cross the roadway, the driver of any other vehicle approaching from the rear shall not overtake and pass such stopped vehicle.

A pedestrian shall not cross an intersection diagonally except at the outside edge of any "screen." To reduce this risk, seasonal pedestrians pause traveling at speed. To reduce this risk, seasonal pedestrians pause traveling at speed. To reduce this risk, seasonal pedestrians pause traveling at speed. To reduce this risk, seasonal pedestrians pause traveling at speed.

This is a critical provision for pedestrian safety. Whenever any vehicle is stopped at a crosswalk (marked or unmarked) to permit a pedestrian to cross the roadway, the driver of any other vehicle approaching from the rear shall not overtake and pass such stopped vehicle.
in an adjoining lane, or is in the driver’s lane, in the lane into which the driver is turning, or is in the turn lane (and waiting if the turning vehicle is at a stop sign or yield sign). Yielding may take the form of slowing or stopping. The driver’s duty to yield applies regardless of whether the crossing location is controlled by any signs (stop or yield) or approaching driver yields to yield, so long as it is feasible for an approaching driver to yield to a pedestrian crossing the roadway when the pedestrian is upon the half of the roadway upon which the vehicle is traveling or when the pedestrian is approaching so closely from the opposite half of the roadway as to be in danger [§316.130(7)(b)].

The sign that “so indicates” should be a traffic sign authorized under the MUTCD. It could be, for example, an In-Street Pedestrian Crossing sign with the legend “Stop For [Pedestrian Symbol] Within Cross-Walk.”

• When traffic control signals are not in place or in operation or are not in place, or are not in place but not operating, or are not in operation.

No pedestrian shall suddenly leave a curb or other place of safety and walk or run into the path of a vehicle which is so close that it is impossible for the driver to yield [§316.130(7)(c)].

The roadway as to be in danger [§316.130(7)](c]).

When the pedestrian is approaching so closely from the opposite half of the roadway upon which the vehicle is traveling or when the pedestrian is upon the half or unmarked (crosswalk when the pedestrian is upon the half or marked or unmarked) crosswalk when the roadway is a crosswalk where traffic signals are not in place, or are not in place but not operating, or are not in operation.

A pedestrian who sets foot in a (marked or unmarked) crosswalk

close that it is impossible for the driver to yield [§316.130(8)].

When traffic control signals are not in place or in operation or are not in place, or are not in place but not operating, or are not in operation.

• When traffic control signals are not in place or in operation or are not in place.


Crossing sign with the legend. Under the MUTCD, it could be, for example, an In-Street Pedestrian

The sign that “so indicates” should be a traffic sign authorized

as to be in danger [§316.130(7)](b).

steps into the crosswalk and is upon the half of the roadway
Crossing a Roadway Mid-block, Not in a Crosswalk

• A pedestrian crossing a roadway at any point other than a marked or unmarked crosswalk at intersection, or crosswalk marked as mid-block (marked or unmarked crosswalk at intersection, or crosswalk marked mid-block) shall yield to all vehicles upon the roadway [§316.130(10)].

Crossing a Roadway in an Unsignalized Crosswalk

A pedestrian may not cross between adjacent signalized intersections [§316.130(11)]. Adjacent signalized intersections are commonly found in larger central business districts, less frequently found in suburban areas. At suburban locations, the distance to detour to the nearest signalized intersection is often perceived as impractical.

By pedestrians:

• A pedestrian may not cross a marked or unmarked crosswalk at intersection, or crosswalk marked as mid-block nor between adjacent signalized intersections.

A pedestrian may not cross between adjacent signalized intersections.

A driver of a vehicle at any crosswalk where signage so indicates shall allow a pedestrian to cross a roadway when the pedestrian is in the crosswalk or

The driver of a vehicle at any crosswalk where signage so indicates shall allow a pedestrian to cross a roadway when the pedestrian is in the crosswalk or

A pedestrian crossing a roadway at any point other than a marked or unmarked crosswalk at intersection, or crosswalk marked mid-block shall yield to all vehicles upon the roadway [§316.130(10)].
Person propelling a human-powered vehicle, exercise due care to avoid colliding with any pedestrian or any other provision, every driver of a vehicle shall

Driver Duty to Exercise Care to Avoid Pedestrian

(see below), driver must exercise due care to avoid colliding with any pedestrian on a sidewalk area is specifically stated. However, the pedestrian on a sidewalk area extending across the driveway or onto the vehicle immediately prior to driving onto a sidewalk or onto road or driveway with a business or residence district shall stop the driver of a vehicle emerging from an alley, building entrance, alley, building entrance, or driveway.

Connections [§316.125(2)]

Driver Duty to Pedestrian at Vehicular Roadway

Blocked sidewalks force pedestrians to enter the roadway. At a driveway, the legal sidewalk extends across the driveway. Although the pavement surface may change [§316.1945(1)]. No person shall stop, stand or park a vehicle on a sidewalk.

and practical [§316.1953(3)].

motorized wheelchair is expected to use a sidewalk where available passing a pedestrian [§316.2068]. However, a person using a motorized wheelchair is expected to use a sidewalk where available passing a pedestrian [§316.2068]. However, a person using a motorized wheelchair is expected to use a sidewalk where available passing a pedestrian.
conditions, nearby ditches, and hazards hidden in grass or under plant litter (wasp nests, sharp objects, tripping hazards, etc.) can similarly make use impractical.

Where such circumstances occur on a road without curbs, pedestrians traveling along the road should use the left shoulder, the graded area adjacent to the traveled way on the left side. Where such circumstances occur on a street with curbs, there is no shoulder per se, but the customary rule for pedestrians to travel on the left side of the roadway, so as to face any traffic approaching in the adjacent lane, is still applicable when practicable. A driver and a pedestrian who face each other are generally more aware of each other and crash risk is therefore reduced for pedestrians who travel on the left when they can.出炉

Roadway cyclists are required to travel on the right, following this rule. On the contrary, it increases a cyclist’s crash risk. (Note: because of their much greater speeds and other differences in operating characteristics, cyclists do not enhance their safety by making other-wise unnecessary crossings of a multi-lane highway, especially one with high traffic volumes. Crossing the roadway at these points is not advisable.)

No person shall stand in the portion of a roadway paved for vehicular traffic for the purpose of soliciting a ride, employment, or business from the occupant of any vehicle. No person shall stand in the portion of a roadway paved for pedestrian travel on the left side that may be impracticable or be made use impracticable.

No Standing in The Roadway [§316.130(5)]
the traveled way that accommodates stopped vehicles, emergency use, and lateral support of base and surface pavement courses (American Association of State Highway and Transportation Officials). Shoulders may be partially or entirely unpaved for those with mobility impairments. Where sidewalks areas have paved sidewalks impractical to use at points and highly problematic illegally parked vehicles and “other circumstances” can make even encroaching vegetation, cracks and upheaval caused by tree roots, unpaved sidewalks impractical to use.

From the opposite direction [§316.130(4)]. Pedestrian’s direction of travel, facing traffic which may approach the shoulder on the left side of the roadway in relation to the pedestrian, walk only on along and upon a highway shall, when practicable, walk only on sidewalks are not provided, any pedestrian walking portion of a roadway paved for vehicular traffic [§316.130(3)]. Where sidewalks are left unpaved, natural vegetation or landscaping, wet or muddy.

Pedestrian Travel along a Street or Highway

Laws for Pedestrians and Drivers

[pedestrian routes] as defined in federal accessibility standards meet technical provisions for “accessible trails” or “accessible sidewalks for use by pedestrians” [§316.003]. The public right-of-way for use by pedestrians [§316.003(72)]. The public right-of-way lateral line of a roadway and the adjacent property lines, intended sidewalks. “Walk” means that portion of a street between the curbstones, or the traveled way that accommodates stopped vehicles, emergency use, and lateral support of base and surface pavement courses (American Association of State Highway and Transportation Officials). Shoulders may be partially or entirely unpaved.
MANUAL ON UNIFORM TRAFFIC CONTROL DEVICES

[§316.003(66)].

“SHOULDER: Not defined in Florida Statutes, but generally understood to be the (graveled) portion of a highway contiguous with the roadway separately, but not to all such roadways collectively.”

“ROADWAY: That portion of a highway improved, designed, or ordinarily used for vehicular travel, exclusive of the berm or shoulder. If a highway includes two or more separate roadways, the term ‘roadway’ as used herein refers to any such roadways, or part thereof, as may be in use at any time. A pedestrian is not to be considered as a vehicle or an object, but as a person afoot.”

PEDESTRIAN: “Any person afoot” [§316.003(49)]. By custom, this is understood to include “a person afoot, in a wheelchair, on skates, or on a skateboard” (meaning of “pedestrian” as used in the MUTCD, Section 1A.13) as well as a person on a foot-powered scooter (nothing in Florida Statutes indicates otherwise). A person operating a bicycle on and along a sidewalk or crosswalk has the rights and duties applicable to a pedestrian under the same circumstances, but shall yield to pedestrians and give an audible warning before passing. A person operating an electric personal assistive mobility device (Segway®) on a sidewalk, subject to the duty to yield to pedestrians and to give an audible warning before passing; no other duties are explicitly assigned to EPAMD operators, except the requirement for an operator under the age of 16 to wear a bicycle helmet [§316.2068].

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Jaywalking: "Jaywalking" is a slang word and is not used in Florida statutes. It generally refers to mean a pedestrian crossing a roadway where they are not permitted to do so, such as crossing between two signalized intersections where there is not a crosswalk present.
A legal crosswalk extending the sidewalk corridor across an intersection leg is presumed to be present unless the responsible authority has closed the crosswalk and posted signs to that effect. A legal crosswalk extending the sidewalk has sidewalks. Whether the crossing street has sidewalks, markings or markings on the surface are sufficient to indicate the location of the crosswalk. For purposes of the driving task, crosswalks must be assumed to be in place across both the approach and departure legs of an intersection, regardless of whether markings are present. Since a driver at the critical decision distance for yielding can usually not determine whether markings are present, the assumption of crosswalks is reasonable.

For purposes of the driving task, crosswalks must be assumed to be in place across both the approach and departure legs of an intersection, regardless of whether markings are present. Since a driver at the critical decision distance for yielding can usually not determine whether markings are present, the assumption of crosswalks is reasonable. This includes 3-way or “T” intersections.
Definitions

Uniform Traffic Control Law (Chapter 316, Florida Statutes).

Sections not otherwise identified are to the Florida Uniform Traffic Control Law Synopsis.

CROSSWALK: "(a) That part of a roadway at an intersection of the lateral lines of the connections of the sidewalks on opposite sides of the highway, measured from the curbs or, in the absence of curbs, from the edges of the traversable sidewalks; or, if the crossing is prohibited by signs, from the curbs or, in the absence of curbs, from the edges of the traversable sidewalks, included within the connections of the sidewalks on opposite sides of the highway."
The Challenge of Pedestrian Law Enforcement

Many of Florida's streets and roads were laid out when there was little expectation of future pedestrian use. New streets and highways were designed to facilitate motor vehicle travel at higher speeds and to minimize delays at controlled intersections, so that slowing or stopping to observe the legal duty to yield to pedestrians became an inconvenience. Such conditions shaped an uncustomized to pedestrian safety and mutual courtesy.

Traffic law enforcement must be based on a recognized code of behavior. The challenge of pedestrian law enforcement is to promote greater appreciation and observance of practices that inform a sense of mutual obligation and shared experience. Key traffic principles for pedestrians and drivers include:

- **A road user's right of way must be exercised with "due care."**
- **Pedestrians may cross at most mid-block locations, but must yield outside a crosswalk.**
- **Mid-block crossings outside a crosswalk is allowed if, in either direction, the crosswalk is cleared.**

Law Enforcement

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Acknowledgments